



## NOTICE OF MEETING

NOTICE is hereby given that an **Ordinary Meeting of Gwydir Shire Council** will be held in the Warialda Office Council Chambers, on **Thursday 27 February 2020** (commencing at **10.30am**) to discuss the items listed in the Agenda.

Your attendance is respectfully requested.

Yours faithfully,

A handwritten signature in black ink, appearing to read "Max Eastcott".

Max Eastcott  
General Manager

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# **GWYDIR SHIRE COUNCIL**

## **BUSINESS PAPER**

### **AGENDA**

#### **ORDINARY MEETING February 27, 2020 9.00am**

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##### **OFFICIAL OPENING AND WELCOME – MAYOR**

##### **APOLOGIES**

##### **CONFIRMATION OF THE MINUTES**

###### **RECOMMENDATION:**

**THAT the Minutes of the Ordinary Meeting held on Thursday, December 12, 2019 as circulated be taken as read and CONFIRMED.**

##### **PRESENTATION**

##### **CALL FOR THE DECLARATIONS OF INTERESTS, GIFTS RECEIVED AND CONFLICTS OF INTEREST**

##### **COMMITTEE OF THE WHOLE - CONFIDENTIAL ITEMS**

- 1. Recommendations from the Confidential Community Services and Planning Committee Meeting held 13 February 2020**

It is recommended that the Council resolve into Committee of the Whole with the press and public excluded to allow consideration of this item, as provided for under Section 10A(2) (a) of the Local Government Act, 1993, on the grounds that the report contains personnel matters concerning particular individuals.

##### **MAYORAL MINUTE (If any)**

##### **DEFERRED ITEMS – Nil**

##### **OFFICERS' REPORTS (As listed)**

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**COMMITTEE OF THE WHOLE – OPEN**

**Councillors' Reports**

**Item 1            Warialda Jockey Club Correspondence**

**FILE REFERENCE**

**DELIVERY PROGRAM**

**GOAL:**            4. Proactive Regional and Local Leadership

**OUTCOME:**      4.1 WE ARE AN ENGAGED & CONNECTED COMMUNITY

**STRATEGY:**    4.2.1 Build strong relationships and shared  
responsibilities - GM - external

**AUTHOR**            General Manager

**STAFF DISCLOSURE OF INTEREST**   Nil

**COMMENT**

Warialda Jockey Club has requested Council assist them by providing a suitable ride-on mower for mowing large areas.

They would appreciate Council offering any suitable mower that Council may have for disposal for the Jockey Club to purchase.

The Jockey Club intends to upgrade their existing mower within the next 12 months.

Letter from the Jockey Club is attached.

The Council does have a John Deer Ride-on which is coming up for trade-in and could possibly be suited to the Club's needs. The mower would be serviced before any transfer.

**OFFICER RECOMMENDATION**

**THAT the report be received**

**THAT a decision be made regarding the sale or donated transfer of a suitable mower to the Warialda Jockey Club on an 'as is' basis with no warranty or ongoing maintenance commitment.**

**ATTACHMENTS**

**AT-** Request from Warialda Jockey Club

## WARIALDA JOCKEY CLUB INC.



PO Box 40 Warialda 2402    Email: [wldajockeyclub@gmail.com](mailto:wldajockeyclub@gmail.com)

President: Mr Peter Caskey - P: 0428 241 132  
Secretary/Treasurer: Mr Peter Hancock P 67291051  
ABN 99575 068 944

Mr Max Eastcott  
General Manager  
Gwydir Shire Council

11.02.2020

Dear Mr Eastcott,

The Warialda Jockey Club are endeavouring to become more strategic in their planning process and are trying to put together a five-year management plan.

We have begun the process to sink a new water bore with a grant from Country Racing NSW and the Racecourse Trust has received funding to extend the female toilet block.

As we have limited funds available, we are again asking that Gwydir Shire Council consider assisting us in the provision of a ride on mower suitable for mowing larger areas. We would like to replace the existing mower, which was also provided by Council, within the next twelve months. We would be very appreciative of an offer on any suitable equipment that Council is looking at disposing of.

We would like to thank you and Gwydir Shire for your support of our organisation over many years and would like to invite any Council members to join us on race-day, (Saturday 4<sup>th</sup> April).

Yours Sincerely

A handwritten signature in black ink, appearing to read 'Peter Hancock'.

Peter Hancock

**Item 2            Recommendations from the Public Infrastructure and  
Community Services and Planning Committee Meetings  
held 13 February 2020**

**FILE REFERENCE**

**DELIVERY PROGRAM**

**GOAL:**            5. Organisational Management

**OUTCOME:**    5.1 CORPORATE MANAGEMENT

**STRATEGY:**   5.1.3 Administrative functions - GM - internal

**AUTHOR**        General Manager

**STAFF DISCLOSURE OF INTEREST**   Nil

This report recommends the adoption of the recommendations from the Public Infrastructure Committee and Community Services and Planning Committee Meetings held on 13 February 2020.

There is also a need to nominate an alternate Council representative on the Murray Darling Association Inc. Cr Young is the Council's representative and Cr D Coulton filled in at a recent meeting of the Association as Cr Young's alternate.

**COMMITTEE RECOMMENDATIONS**

**Public Infrastructure Committee**

**Monthly Technical Services Report for December 2019 and January 2020**

**THAT the monthly Technical Services Report for December 2019 and January 2020 be received**

**Delegate to Public Infrastructure Committee**

**THAT the Manager, Engineering Services, Alex Eddy, be appointed to the Public Infrastructure Committee.**

**Community Services and Planning Committee**

**Councillor Activity Statement for December 2019 and January 2020**

**THAT the Councillor Activity Statement for December 2019 and January 2020 be received**

**Minutes of the Country Mayors' AGM and Ordinary Meeting held 1 November 2019**

**THAT the minutes of the Country Mayors' Association of NSW meeting held 1 November 2019 be received and noted**

**National General Assembly - call for Notices of Motion**

**THAT the report be received**

**FURTHER that the attendance of the Mayor, General Manager and any other Councillor who wishes to attend the ALGA National General Assembly is authorised**

**FURTHER that Council review the motion that went to the State Conference concerning Council's difficulties with the Native Title and submit a Notice of Motion for the National General Assembly.**

**Correspondence - Warialda District Chamber - Submission - Council's Financial Statements as at 30 June 2019**

**THAT the report be received**

**Monthly Investment and Rates Collection Report - December 2019**

**THAT the monthly Investment and Rates Collection Report for December 2019 be received**

**Monthly Executive Report for December 2019 and January 2020**

**THAT the monthly Executive Report for December 2019 and January 2020 be received**

**Monthly Organisation and Community Development Report for December 2019 and January 2020**

**THAT the monthly Organisation and Community Development Report for December 2019 and January 2020 be received**

**FURTHER that a letter of acknowledgement be sent to Australia Day Award nominees**

**Monthly Investment and Rates Collection Report - January 2020**

**THAT the monthly Investment and Rates Collection Report for January 2020 be received**

**Meeting Cycle Dates - 2020**

**THAT the report be received**

**FURTHER that the recommended meetings dates for 2020 are accepted**

**Warialda Fire Plan Strategy**

**THAT the report be received and the Council endorses the following action:**

**The Local State Member, The Hon. Adam Marshall MP, and the Minister for Police and Emergency Services, The Hon. David Elliott MP, be forwarded a copy of the SMK Consulting Report with a request that The Hon. Adam Marshall MP assists the**



**Council to obtain the necessary exemptions required to undertake the works outlined in appendix 5; and**

**That the above action be taken urgently to allow the works to be undertaken during the winter season of 2020; and**

**That discussions commence with the Crown Lands Office and the Chair of the Local Land Services requesting the transfer of management of the Travelling Stock Routes identified in the Appendix 5 buffer to Council's management and future maintenance**

**Delegate to Community Services and Planning Committee**

**THAT the Deputy General Manager, Leeah Daley, be appointed to the Community Services and Planning Committee**

## **ATTACHMENTS**

There are no attachments for this report.

**Item 3 Grants' Update****FILE REFERENCE****DELIVERY PROGRAM****GOAL:** 1. A healthy and cohesive community**OUTCOME:** 1.1 WE HAVE HEALTHY AND INVITING SPACES AND PLACES**STRATEGY:** 1.1.3 Provide the right places, spaces and activities - OCD  
- external**AUTHOR** General Manager**STAFF DISCLOSURE OF INTEREST** Nil**IN BRIEF/ SUMMARY RECOMMENDATION**

The report is for information only

**TABLED ITEMS** Nil**BACKGROUND**

Attached is a table that outlines the various draft projects investigated for funding under the recent Drought Grants allocated. This has resulted in a refining of the Federal (\$1,000,000) and State (\$900,000) drought grant applications to be submitted. The revised current list attached may also be subject to slight amendment as the staff better cost the individual proposals.

Also the announcement for the approved projects under the Stronger Country Communities' Round 3 should be made within the next couple of weeks. These projects are the ones submitted by Council and it is expected that these projects will receive approval:

<b>Project</b>	<b>Grant Requested</b>
Gravesend Recreation Ground - Tennis Court Upgrade	\$60,000
Nicholson Oval Installation of Sports' Field Lighting	\$414,807
Warialda Building Maintenance - CWA Hall, Catholic Presbytery and Anglican Church Hall	\$69,039
Warialda Swimming Pool Amenities Upgrade	\$71,458
Bingara Historical Society Additional Storage and Display areas	\$107,340
Crooble War Memorial Hall Upgrade	\$52,713
<b>Total</b>	<b>\$775,357</b>

**OFFICER RECOMMENDATION**

**THAT the update grants' report be received**

**ATTACHMENTS**

**AT-** Grants' Table

Recommended Projects

Request Source	Description	Preliminary Estimate from grant	Council Drought Program	Federal Drought Program (min \$25,000)	State Drought Support Program	Project Manager
Warialda Golf and Bowling Club	Upgrade to the toilet facilities, Upgrade to kitchen facilities, Upgrades to hand rails and seniors/ disability access, Secure and safe kids play area to attract families	\$315,000			\$315,000	Colin Cuell
Bingara Anglers Club	Shelters/picnic tables to be built at boat ramp and event camping area on northern side of the bridge	\$15,000	\$15,000			Stan Fletcher
Upper Horton Sports Club	Upgrade to water bore	\$80,000			\$80,000	Andrew Cooper
Warialda Rotary	Reedy Creek Improvements	\$30,000	\$30,000			Steve Power
Upper Horton	Water augmentation for sporting facilities	\$80,000		\$80,000		Andrew Cooper
Council	Replace Bingara Pool	\$550,000		\$550,000		Carmen Southwell
Councillor	The funds could go towards finishing the clearing of noxious vegetation from our river and creeks, its work some of our farmers who need a cash flow might like to get involved in particularly if we could structure their work hours to accommodate their already busy work schedule, it's also work the women could be involved in. Some farm hands and machinery operators have had their hours cut so they may be happy to have other work.	\$40,000	\$40,000			Saul Standenwick
Councillor and elements of Vision 2020 submission	Progress the streetscape improvement in the towns of Warialda and Bingara: new garbage bins; street tree planting; implement the disability access plan; painting public buildings and repairs to public awnings; Install water efficient irrigation for vulnerable urban trees. Warialda CBD party lights / music system and bypass diversion into town signage	\$330,000	\$50,000	\$180,000	\$100,000	Alex Eddy
Council	Gwydir Oval Lighting Upgrade to night cricket standard	\$245,000			\$245,000	Andrew Cooper
Council	Implement 100 m buffer zone around primitive campground and residence at Cranky Rock	\$15,000	\$15,000			Steve Power
Council	Fabrication and installation of Koala Water Stations	\$20,000	\$20,000			Steve Power
Council	Restoration and improvement works at the Bingara Lookout	\$30,000	\$30,000			Stan Fletcher
Council	Internal office work for suitable work seekers	\$30,000	\$30,000			Leeah Daley
Council	Koonigur Walking Trail improvements	\$25,000		\$25,000		Steve Power
Council	Improvement works at the Warialda and Bingara Cemeteries: Fencing, repair historical gates (Warialda), columbarium and plinths	\$45,000	\$45,000			Steve Power

Recommended Projects

Request Source	Description	Preliminary Estimate from grant	Council Drought Program	Federal Drought Program (min \$25,000)	Possible State Drought Support Program	Project Manager
Council	Additional toilet facilities at Bingara Showground	\$60,000			\$60,000	Andrew Cooper
Council	Replace public toilets at Cunningham Park and provide shelter for the existing BBQ and additional covered seating	\$100,000			\$100,000	Andrew Cooper
Council	Crown Land clearing around Warialda	\$80,000	\$80,000			Alex Eddy
Council	Unallocated Contingency	\$185,000	\$20,000	\$165,000	\$0	Max Eastcott
Council	Fencing and other work as required	\$25,000	\$25,000			Stan Fletcher
Totals		\$2,300,000	\$400,000	\$1,000,000	\$900,000	
Council	Myall Creek Development (grant funded)	\$100,000	\$100,000			Jamie Wilson



### Growing Economy

Discussion around the division of the RU5 Village land use zone in Bingara to include Business and Industrial zones determined that the open development possibilities of the RU5 Village land use zone was still the most suitable.

Greater allowances for development involving adventure based tourism within the RU1 Primary Production land use zone to enable greater diversification.

Discussion about the investigation for a Bio-digester development in Warialda as the most likely project to gain the significant grant funding required due to the difficulty in gain the grant funds required for the proposed Greenhouse development. The meeting was advised that the preparation of the Development Application is still progressing for the Greenhouse proposal.

Promotion and further development of the Shires Tourism attractions and accommodation eg Myall Creek Memorial Development

### Thriving Localities

More flexibility in permissible developments allowable in the land use zones, including;

Reducing the 200 Ha minimum lot size for dwellings in the RU1 Primary Production especially on low quality farmland.

Allowance of communal type settlements or multi dwelling properties within the RU1 Primary Production land use zone particular in areas of poor agricultural valued land with good sealed road access to town based facilities.

Increase in the R5 Large Lot Residential land use zone around the towns and villages including Gravesend, Coolatai, North Star, Croppa Creek, Warialda Rail and Upper Horton as well as an expansion of the existing zone around Warialda and Bingara. This will accommodate tree changers with means or professionals working from home to our area.

Discussion about the provision of areas for mobile home estates or affordable multi dwelling properties within Bingara and Warialda to accommodate the active, adventurous and self-reliant part of our aging population.

Allow for the expansion of the Warialda IN1 Industrial land use zone when the demands exists.

### Improving Infrastructure

Water security is flagged as an important issue for the future.

Allocation of areas and provision of infrastructure around attracting renewable energy developments.

Good road infrastructure attracts and provides for diversity all types of development, whether it be business, industry, residential or agricultural.

### Connecting to Place

The importance of keeping the uniqueness of our shire whilst attracting further development and population, and providing for the future.

Greater promotion of shire is needed to attract population, business and industries.

Concern and discussion around the demographic needed to be targeted ie. Active retirees, tree changers with means, families and working aged person who can assist in providing the existing and future service needs of the shire, without diluting the shires unique life style qualities.

Concern that attracting only one type of demographic will be detrimental to the growth of the shire and that a range of demographics should be provided for/attracted.

Request Wikipedia update the shire highlights and attractions.

Development and promotion of existing leisure and adventure leisure type industries.

#### Sustainable Living

- Investigation Bio-Digester development at Warialda
- Preliminary discussion regarding a solar farm at Warialda
- Looking for alternatives to mainstream agricultural/industrial development such as farming fire proof trees
- Promotion of greater environmental sustainable principals in the construction, operation and development of all types of development especially residential and agricultural through the development of a Development Control Plan (DCP)

#### **CONCLUSION**

The Council will now need to set the meeting dates for Bingara and Warialda Community Meetings.

The draft Local Strategic Planning Statement is being modified to reflect the comments from the Stakeholders' meeting that are supported and will be tabled at the Council Meeting.

#### **OFFICER RECOMMENDATION**

**THAT the report be received**

#### **ATTACHMENTS**

- AT-** October Report
- AT-** Further comments from Mr Stubbins
- AT-** Comments from Mr Bishton



Community Services and Planning Committee - 10 October 2019 Gwydir Shire Council

Item 1 Draft Gwydir Local Strategic Planning Statement

**FILE REFERENCE**

**DELIVERY PROGRAM**

**GOAL:** 4. Proactive Regional and Local Leadership

**OUTCOME:** 4.1 WE ARE AN ENGAGED & CONNECTED COMMUNITY

**STRATEGY:** 4.1.1 Encourage an informed community - GM - external

**AUTHOR** General Manager

**DATE** 7 October 2019

**STAFF DISCLOSURE OF INTEREST** Nil

**IN BRIEF/ SUMMARY RECOMMENDATION**

The preparation and making of the Gwydir Local Strategic Planning Statement (LSPS) is a new requirement under s3.9 of the amended Environmental Planning and Assessment Act 1979 (EPA Act). The LSPS maps out the long-term vision for land use within the Gwydir Shire and is consistent with the priorities of the New England North West Regional Plan and the Gwydir Community Strategic Plan.

A draft LSPS has been prepared, on behalf of Council, by the Department of Planning, Industry and Environment. As required by Stage 3 of the LSPS process, it is requested that Council resolve to exhibit the Draft LSPS for public comment for period 28 days.

**TABLED ITEMS** Nil

**BACKGROUND**

Amendments to the Environmental Planning and Assessment Act, 1979 (EPA Act) in March 2018 introduced a new requirement for local Councils to prepare and implement a Local Strategic Planning Statement (LSPS). The LSPS is a strategic planning document that focuses on the long-term vision and priorities for land use in each local council area.

The LSPS forms part of the NSW planning systems shift towards a Strategic-Led Planning framework and is considered a bridging document that sits between the Regional (and District) plans and the Local Environmental Plans.

The LSPS will ensure that Regional and District planning priorities filter through into local planning instruments in a localised, personalised and consistent way. The LSPS will also provide for each local government's desired future direction by mapping out land use possibilities and protecting existing unique social, economic and environmental characteristics. This document also has the potential to influence the future direction of district, regional and state planning priorities, by highlighting previously overlooked land use issues and/or potential.

The following picture graph is taken from the Department of Planning and Environment's (now known as the Department of Planning, Industry and

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Environment) document called "Local Strategic Planning Statements, Guidelines for Councils" and explains where the LSPS sits within the strategic planning framework and in relation to the Community Strategic Plan (CSP).



The Gwydir LSPS, being a document that focuses on the long-term vision for land use within the Gwydir Shire, will convert the vision and priorities identified in the Gwydir CSP into specific land use planning actions. In this way the LSPS will provide a reportable and accountability link between the Integrated Planning and Reporting (IPR) framework, required by the Local Government Act, 1993 (LG Act) and the Strategic Planning system framework managed under the EPA Act.

**COMMENT**

Section 3.9 of the EPA Act outlines the legal requirements for the LSPS. The Department of Planning, Industry and Environment have prepared a guideline (see Attachment 2 - "Local Strategic Planning Statements - Guidelines for Councils") to explain the requirements, how it is made and implemented.

The legal requirements for an LSPS are outlined below:

- (a) Context – the basis for strategic planning in the area, having regard to economic, social and environmental matters;
- (b) Planning Priorities – the planning priorities of the area that are consistent with any strategic plan applying to the area and (subject to any such strategic plan) any applicable community strategic plan under section 402 of the LG Act;
- (c) Actions – the actions required for achieving those planning priorities;
- (d) Implementation – the basis on which the council is to monitor and report on the implementation of those actions.

Details regarding the LSPS preparation process is also found in the "Local Strategic Planning Statement – Guidelines for Councils". A summary of the process is as follows:

Stage 1 – Scoping

- Collation – assemble relevant information, policies, strategic and community plans;
- Issue Identification – understand local issues;

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- Analysis, synthesis and gap assessment – how do the strategic inputs apply in a local context;
- Vision setting – identify the main strategic initiatives;
- Prioritisation – preliminary list of planning priorities for further investigation.

#### Stage 2 – Testing

- Target Analysis – gap analysis;
- Strategic development and assessment – prepare local housing or employment strategy, establish 6-10 and 20 year housing targets, industrial and urban services land review and growth/change management plans;
- Local infrastructure assessment – identify infrastructure requirements in response to projected populations and economic growth;
- Consultation – test preliminary findings, assumptions and options with stakeholders
- Prepare draft LSPS for exhibition – incorporate feedback, narrow options and isolate key areas of local priorities.

#### Stage 3 – Finalisation

- Approval of draft LSPS and exhibition – Council resolution to exhibit the draft LSPS for 28 days;
- Finalisation of draft – Review submissions and make modifications. Department of Planning, Industry and Environment review and endorsement.
- Making the LSPS – Final LSPS is to be approved and made by Council. Upload to NSW Planning Portal and Council's website by 1 July 2020.

#### Stage 4 – Implementation

- Implementing priorities and actions – necessary changes to statutory plans and development controls, council's infrastructure funding and delivery programs, and other strategic planning (Development Control Plans etc);
- Alignment with related works – LSPS is used to form basis for review of Local Environmental Plan (LEP), CSP review and reviews of regional and district plans;
- Monitoring and review – monitor priorities, regularly seek community feedback, identify improvement opportunities and review LSPS within 7 years.

#### CONCLUSION

The Draft Gwydir LSPS (See Attachment 1) was prepared, on behalf of Council behalf, by the Department of Planning, Industry and Environment and meets all statutory requirements.

The Draft Gwydir LSPS is now at Stage 3 – Finalisation. This stage requires the Draft LSPS to be reviewed by Council who then resolves to exhibit the Draft Gwydir LSPS, for public comment, for a period 28 days. In addition, it is recommended by the Department of Planning, Industry and Environment that the Draft LSPS be sent to all relevant state agencies for comment.

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2019

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Council

Once the exhibition has been completed, any submissions will be forward to the Department Planning, Industry and Environment for review and incorporation (where relevant) into the Draft LSPS. Once the Department has endorsed any changes, the final LSPS will be presented to Council for adoption. Once adopted the LSPS is up-loaded to the NSW Planning Portal and Council's website. In addition, the actions stated in the LSPS will be incorporated into the Council's *Interplan* documentation.

#### CONSULTATION

The Department of Planning, Industry and Environment considered the following documents and resources when preparing the Draft Gwydir LSPS:

- LOCAL PLANS
  - Bingara Regeneration Vision 2020
  - Bingara Town Strategy 2008
  - Gwydir Community Engagement Strategy
  - Gwydir Community Strategic Plan 2017
  - Gwydir Destination Management Plan 2017
  - Gwydir Economic Development Strategy 2017 – 2020
  - Gwydir Shire Council Annual Report 2018
  - Gwydir Shire Council Draft Operational Plan 2019 – 2020
  - Warialda Community Plan 2011
  - Wide Gwydir Our Journey to 2030
- STATE AND REGIONAL PLANS
  - Department of Industry – Visitor Economy Industry Action Plan 2030
  - Department of Planning and Environment – New England North West Regional Plan 2036
  - Department of Premier and Cabinet – Upper North West Regional Economic Development Strategy 2018-2022
  - Destination NSW – State wide Destination Management Plan 2019
  - Government Architect NSW – Draft Urban Design for Regional NSW Guide 2019
  - Draft Infrastructure NSW – State Infrastructure Strategy 2018-2038
  - Local Land Services – Local Strategic Plan 2016-2021
  - Namoi Unlimited – Namoi Region Road Network Strategy 2018
  - Namoi Unlimited – Water for the Future Strategy 2019
  - Office of Environment and Heritage – Western Enabling Regional Adaptation New England North West region report
  - Regional Development Australia – Gwydir Shire Local Government Area
  - Regional Development Australia – Namoi Investment Prospectus
  - Regional Development Australia – Northern Inland NSW
  - Regional Plan 2016-2019 Transport for NSW – Future Transport 2056: Regional NSW Services and Infrastructure Plan.

#### STATUTORY ENVIRONMENT

Environmental Planning and Assessment Act 1979

Environmental Planning and Assessment Regulation 2000

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New England North West Regional Plan  
 Gwydir Local Environmental Plan 2013  
 Gwydir Community Strategic Plan 2017

**POLICY IMPLICATIONS**

The preparation and making of the Draft Gwydir LSPS is in line with the priorities expressed in the Gwydir Community Strategic Plan 2017 and the New England North West Regional Plan. The Gwydir LSPS, once finalised and implemented, will affect any future review of the Gwydir Local Environmental Plan 2013 and the creation of a Development Control Plan.

**FINANCIAL ECONOMIC and RESOURCE IMPLICATIONS (Including Asset Management)**

The exhibition and advertising of the Draft LSPS will have a financial impact. However, this expense will be absorbed into the current budget provisions.

**Economic Factors**

<b>Categories</b>	<b>Key Outcomes</b>
Life Cycle Costs	The Gwydir LSPS is a living document and will be reviewed within 7-year cycles. Once a review has been drafted, public comment will be sort. There may be continued expenditure relating to the employment of consultants to perform the review and costs associated with consultations, exhibition and advertisement.
Cost Recovery	There will be little opportunity for cost recovery. However, there may be some opportunity for cost savings through future mapping and budgeting for infrastructure due to the implementation of priorities identified in the LSPS.
City Assets	The LSPS will implement a pathway towards a future vision for the Gwydir Shire through land use planning. This may identify Council assets (in particular roads and utilities infrastructure) that need to be created or enhanced.
Key Business Sectors	The LSPS priorities and action will directly affect land use within the shire. The identification and promotion of employment lands and the protection of agricultural land and agri-business are a priority in the LSPS's vision for the shire
Infrastructure	The LSPS will identify a future vision for land use, which in turn will identify future infrastructure requirements, short falls and possible economies.

**STRATEGIC IMPLICATIONS**

The LSPS is a strategic planning document that provides a long-term (20-year) vision for land use in the Gwydir Shire Council. The LSPS helps identify and prioritise where the Gwydir Shire Council wants to be in 20 years' time and provides an action pathway towards that vision. It provides possible answers to how the Gwydir community can be shaped to remain viable, how do we sustainably maintain our natural resources and unique characteristics,

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and how the shire will operate within the future local, regional, state, national and internationally environments.

The LSPS is a living document and needs to be continually revised, tested, consulted and implemented. It is recommended that the LSPS be revised within 7 year cycles, to ensure priorities are still relevant and actions undertaken. The Gwydir LSPS will also have an impact on the direction and priorities of the future Gwydir Local Environmental Plan 2013, the development of a Development Control Plan for the shire and will need to remain in line with the Community Strategic Plan land use objectives. This will ensure a consistent pathway towards the desired future vision for the shire and the region.

**SUSTAINABILITY IMPLICATIONS (Social and Environmental)**

**Social Impacts**

Categories	Key Outcomes
Diversity	The LSPS aims to identify, encourage and facilitate land use by renewable energy sources and their placement to minimise land use conflicts and to maximize sustainable energy production.
Amenity	The LSPS aims to identify and locate industrial and other employment lands to maintain the existing character of the shire's communities whilst maximize employment potential.
Public Health and Safety	The LSPS will ensure the continued development of the shire's public spaces in order to provide safe, healthy and attractive community areas by the careful placement of employment land uses and the protection of agricultural and natural resources.
Cultural and Heritage Values	The LSPS priorities the protection of the shire's natural, cultural and heritage assets, both indigenous and non-indigenous, by following the " minimise, mitigate or avoid" ethos and by further supporting existing and identifying new cultural tourism opportunities.
Community Services	The LSPS vision can be realised by ensuring that current and future community requirements are identified, and appropriately and sustainably supplied to attract and provide for the shire future population.

**Environmental Factors**

Categories	Key Outcomes
Energy Consumption	The LSPS will encourage the development of renewable energy sources and their appropriate placement within the shire.
Greenhouse Emissions	By encouraging the development of renewable energy use throughout the shire, where appropriate, the LSPS assists in the reduction of greenhouse emissions and a pathway to

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	sustainable future for the shire.
Resource Use	The LSPS priorities the sustainable use of land resources by the appropriate placement of employment lands, maintaining the security of agricultural land, protecting cultural heritage and native vegetation, encouraging renewable energy use and the fortification of the shires unique communities, characteristics and identity.
Waste Generation	Indirectly, the LSPS will encourage the re-use, recycling and reduction of waste through inspiring sustainable development, business and industrial practices and land uses.
Water Consumption	A priority of the LSPS is the sustainable use of the shires water resources, whether through harvestable rights, aquifers or riparian. The location of industries and the encouragement of sustainable water use will ensure protection of the shires water resources.

**OFFICER RECOMMENDATION**

**THAT the report be received and that the Draft Gwydir Local Strategic Planning Statement be exhibited for public comment for 28 days.**

**ATTACHMENTS**

**AT-** Draft Plan

EK and MR Stubbins

“Yat Nat”

PO Box 72 Warialda NSW 2402

Mr Max Eastcott

General Manager

Gwydir Shire Council

The meeting on February 5<sup>th</sup> 2020 concerning the Draft Local Strategic Planning Statement 2036 Gwydir elicited a useful exchange of information and views.

#### 1. Major Projects

The ideal outcome would be privately developed solar installation[s], supplying power at competitive rates to adjacent businesses making minimal demands on Warialda’s water supply and employing permanent residents or those who would become such.

I remain unconvinced that seeking very considerable funds in order to establish a Council owned asset is the best way forward. The practicabilities and nature of the proposed development are impediments as is the increased risk to Gwydir becoming a takeover target.

Council’s depreciation charges, already a burden at being in excess \$800,000 p.a., would be increased. Whilst I appreciate that Council is looking at a means of increasing revenue, the demands and possible unintended consequences of involvement in this sort of development are real.

If the project described in the next segment is successful, it may be possible for Council to capitalize on development of residential land.

Water security would be a major selling point.

#### 2. Promotion

The aims are to protect, utilize and enhance what is.

I envisage that we will wait for Council to complete the Shire’s website.

We would then hope to obtain a grant, with Council’s endorsement, and proceed to establish another website with fresh images and content of Warialda and Districts, which would complement what Council had presented.

In addition, we would research about twenty aspects in some depth and attach them to the website. We would be aiming to encourage viewers to develop some familiarity and interest and be able to return to the presentation at will. Material will be selected so as to be of interest to people with some resources wanting to engage [ or re-engage] with life in a well serviced country town and districts.



We would market the websites and accompanying categories on line, through classified ads in the print media, and by interviews and feature articles and items in mainstream media.

I think this can be attempted with very acceptable costs but it does require positive moral support backing from Council and community leaders.

“A house divided against itself cannot stand.”

### 3.Non-flammable Trees Project

I am trying to develop a plan to encourage planting of non-flammable trees in order to protect homes and assets in and near town and on farms.

Ideally, trees would possess additional advantages including

- \*koala habitat
- \*honey production
- \*shade and shelter
- \*be aesthetically pleasing
- \*establish quickly
- \*hardiness
- \*quick recovery after pruning for drought feeding

I would like to encourage larger scale plantings on rural residential blocks and along farm access roads, wind breaks etc.

It might be possible to recruit community members with green thumbs to care for trays of seedlings. Council, schools community organisations could become similarly involved.

Planting on public lands could involve community members, as occurred in establishing the line of trees on Warialda’s western entry during the Bi Centennial celebrations of 1988.

It is possible that enterprise[s] could grow out of this initiative involving large scale propagation, arranging replacement of existing fire prone trees and subsequent replanting, installing watering arrangements and general maintenance and that it could grow beyond Gwydir.

Would Council be interested in assisting with these possibilities?

Ted Stubbins 7/2/2020

**Max Eastcott**

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**From:** John Bishton <bishton@cfresh.com.au>  
**Sent:** Monday, 17 February 2020 10:50 AM  
**To:** Robyn Phillips; Max Eastcott  
**Cc:** Garry McDouall; 'Diane'; Peter Turnbull; 'Chris Smyth'; Meaghan Stamer; 'Leigh Roy'  
**Subject:** comments on 2036 plan from Vision 2020.

Max/Robyn

My apologies for the lateness of Vision 2020 response to the draft Local Strategic Planning Doc 2036  
On behalf of the Vision 2020 I would like to submit some comments on the Draft Strategic Plan 2036.

It is a well thought out document with broad coverage across all aspects of the shire, closely mirroring the work 2020 has done on our Wider Gwydir 2030 Document which was completed last year.

- 1) We fundamentally believe that this Shire is built on a number of unique and diverse communities and as such this document should play to those strengths and develop a more unique picture of those communities within. For example The Gwydir River at Bingara is considered by the Motorhome and Caravanners as one of the top 5 inland camping spots in Australia and this should be celebrated, likewise our farmland in the north of the shire is home to some of the most innovative and successful agriculture in the Australia and this is supported and serviced strongly out of Warialda.
- 2) Priority 1 - 2 Issues like climate change will only become larger by the year 2036. The establishment of the Living Classroom perhaps there is a major opportunity to move forward and find common ground and solutions for rural communities right here in the Gwydir. While the plan highlights the TLC in relation to Agri tourism it has potential to be play a much bigger role than this.
- 3) Planning Priority 6 – 8 could include some more discussion or consideration of local power grid alternatives , we note its in the plan but it could be highlighted a little more.
- 4) Priority 8 – Could we have some more discussion on water security and the potential of that around to grow the Bingara residential part of the shire.

John Bishton  
President  
Bingara and District Vision 2020  
Po Box 222  
Bingara NSW 2404

Mob 0418 283127

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**Item 5 Quarterly Budget Review Statement****FILE REFERENCE****DELIVERY PROGRAM****GOAL:** 5. Organisational Management**OUTCOME:** 5.1 CORPORATE MANAGEMENT**STRATEGY:** 5.1.1 Financial management and accountability systems - CFO - internal**AUTHOR** Manager, Finance**STAFF DISCLOSURE OF INTEREST** Nil**IN BRIEF/ SUMMARY RECOMMENDATION**

This report recommends that the September Quarter Budget Review Statement be noted and that the September Quarter budget adjustments be approved.

**TABLED ITEMS** Nil**BACKGROUND**

This report is required under the *Local Government Act 1993* and associated Regulations.

**COMMENT**

The commentary in this report is directed at overall results. The impact on individual business units and by implication the associated service levels has not been assessed - this is the responsibility of individual directors and managers.

Budget adjustments for the second quarter of the 2020 Financial Year show Council's continuing effort to achieve satisfactory results at year end. There has not been a great deal of significant changes to the budgets, but the changes proposed move Council to achieving a break even result at year end.

There has been an addition of capital works for roads included in the budget adjustments. This is the additional funding Council will receive from the R2R Program Drought funding. Council will continue to maintain strong budget controls to ensure grant funded projects are delivered within budget to ensure the cash position is increased by Councils commitment at year end.

**CONCLUSION**

Council will continue to make improvements to the bottom line wherever possible. Continuing to utilise grant funded income to improve facilities around the shire will provide long term benefits to residents and visitors.

**STATUTORY ENVIRONMENT**

*Local Government Act 1993* and associated regulations. A quarterly budget review is due within 2 months of the end of each quarter under the

requirements of Clause 203 of the Local Government (General) Regulation 2005:

203 Budget review statements and revision of estimates

- (1) Not later than 2 months after the end of each quarter, the responsible accounting officer of a council must prepare and submit to the council a budget review statement that shows, by reference to the estimate of income and expenditure set out in the management plan that the council has adopted for the relevant year, a revised estimate of the income and expenditure for that year.
- (2) A budget review statement must include or be accompanied by:
  - (a) a report as to whether or not the responsible accounting officer believes that the statement indicates that the financial position of the council is satisfactory, having regard to the original estimate of income and expenditure, and
  - (b) if that position is unsatisfactory, recommendations for remedial action.
- (3) A budget review statement must also include any information required by the Code to be included in such a statement.

**FINANCIAL, ECONOMIC AND RESOURCE IMPLICATIONS (including Asset Management)**

Council must work towards tight controls to achieve the budgeted end of year result.

**SUSTAINABILITY IMPLICATIONS (Social & Environmental)**

Sustainability has largely been addressed as a result of the Special Rate Variation being approved. Further work is required to ensure bottom line budget and cash results are achieved.

**OFFICER RECOMMENDATION**

**THAT the December Quarter Budget Review Statement be noted.  
FURTHER that the September Quarter budget adjustments be approved.**

**ATTACHMENTS**

**AT-** Financial Documentation

Gwydir Shire Council

**Quarterly Budget Review Statement**  
for the period 01/10/19 to 31/12/19

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Gwydir Shire Council  
Quarterly Budget Review Statement  
for the period 01/10/19 to 31/12/19

Income & Expenses Budget Review Statement

Budget review for the quarter ended 31 December 2019  
Income & Expenses - Council Consolidated

(\$000's)	Original Budget 2019/20	Approved Changes			Revised Budget 2019/20	Variations for this Dec Qtr	Notes	Projected Year End Result	Actual YTD figures
		Carry Forwards	Other than QBRs	Sep QBRs					
<b>Income</b>									
Rates and Annual Charges	10,725			(4)	10,721	(13)	10,708	10,730	
User Charges and Fees	4,178			(12)	4,166	24	4,190	1,607	
Interest and Investment Revenues	179				179	27	206	108	
Other Revenues	1,149			(146)	1,003	4	1,007	785	
Grants & Contributions - Operating	13,750			1,000	14,750	60	14,810	4,556	
Grants & Contributions - Capital	2,678	1,560		123	4,361	230	4,591	503	
Net gain from disposal of assets	460				460		460		
Share of interests in Joint Ventures									
<b>Total Income from Continuing Operations</b>	<b>33,119</b>	<b>1,560</b>	<b>-</b>	<b>961</b>	<b>35,640</b>	<b>332</b>	<b>35,972</b>	<b>18,289</b>	
<b>Expenses</b>									
Employee Costs	12,292			400	12,692	(300)	12,392	6,120	
Borrowing Costs	520				520	35	555	214	
Materials & Contracts	7,834	1,560		2,175	11,569	(84)	11,485	3,358	
Depreciation	7,991				7,991		7,991	3,853	
Legal Costs	27				27		27		
Consultants	601				601		601	245	
Other Expenses	3,103				3,103	(40)	3,063	1,589	
Interest & Investment Losses									
Net Loss from disposal of assets									
Share of interests in Joint Ventures									
<b>Total Expenses from Continuing Operations</b>	<b>32,368</b>	<b>1,560</b>	<b>-</b>	<b>2,575</b>	<b>36,503</b>	<b>(389)</b>	<b>36,114</b>	<b>15,379</b>	
<b>Net Operating Result from Continuing Operation</b>	<b>751</b>	<b>-</b>	<b>-</b>	<b>(1,614)</b>	<b>(863)</b>	<b>721</b>	<b>(142)</b>	<b>2,910</b>	
Discontinued Operations - Surplus/(Deficit)									
<b>Net Operating Result from All Operations</b>	<b>751</b>	<b>-</b>	<b>-</b>	<b>(1,614)</b>	<b>(863)</b>	<b>721</b>	<b>(142)</b>	<b>2,910</b>	
<b>Net Operating Result before Capital Items</b>	<b>(1,927)</b>	<b>(1,560)</b>	<b>-</b>	<b>(1,737)</b>	<b>(5,224)</b>	<b>491</b>	<b>(4,733)</b>	<b>2,407</b>	





Gwydir Shire Council

Capital Budget Review Statement

Budget review for the quarter ended 31 December 2019  
 Capital Budget - make a choice >>>

Quarterly Budget Review Statement  
 for the period 01/10/19 to 31/12/19

(\$000's)	Original Budget 2019/20	Approved Changes				Revised Budget 2019/20	Variations for this Dec Qtr	Notes	Projected Year End Result	Actual YTD figures
		Carry Forwards	Other than QBRs	Sep QBRs	Dec QBRs					
<b>Capital Expenditure</b>										
New Assets										
- Plant & Equipment	1,023				1,023			1,023		
- Land & Buildings										
- Other		1,560			1,560			1,560		
Renewal Assets (Replacement)										
- Plant & Equipment	1,255				1,255			1,255		
- Land & Buildings	1,438				1,438			1,438		
- Roads, Bridges, Footpaths	4,875				4,875	591		5,466		
Loan Repayments (Principal)										
Waste										
Water supply	563				563			563		
Sewerage services	899				899			899		
<b>Total Capital Expenditure</b>	<b>10,053</b>	<b>1,560</b>			<b>11,613</b>	<b>591</b>		<b>12,204</b>		
<b>Capital Funding</b>										
Rates & Other United Funding	695				695			695		
Capital Grants & Contributions	2,678				2,678	591		3,269		
Reserves:										
- External Restrictions/Reserves	4,658	1,560			6,218			6,218		
- Internal Restrictions/Reserves										
New Loans										
Receipts from Sale of Assets	200				200			200		
- Plant & Equipment	360				360			360		
Waste										
Water supply	563				563			563		
Sewerage services	899				899			899		
<b>Total Capital Funding</b>	<b>10,053</b>	<b>1,560</b>			<b>11,613</b>	<b>591</b>		<b>12,204</b>		
<b>Net Capital Funding - Surplus/(Deficit)</b>										



Gwydir Shire Council

**Quarterly Budget Review Statement**  
 for the period 01/10/19 to 31/12/19

**Cash & Investments Budget Review Statement**

Budget review for the quarter ended 31 December 2019  
**Cash & Investments - make a choice >>>**

(\$000's)	Original Budget 2019/20	Approved Changes				Revised Budget 2019/20	Variations for this Dec Qtr	Notes	Projected Year End Result	Actual YTD figures
		Carry Forwards	Other than by QBRS	Sep QBRS	Dec QBRS					
<b>Externally Restricted <sup>(1)</sup></b>										
Aged Care Bonds	290				290			290	290	
Developer Contributions	262				262			262	262	
Specific Purpose unexpended Grants	246				246			246	850	
Water	560				560			560	758	
Sewer	3,292				3,292			3,292	3,450	
Domestic Waste Management	1,514				1,514			1,514	3,208	
<b>Total Externally Restricted</b>	<b>6,164</b>				<b>6,164</b>			<b>6,164</b>	<b>8,818</b>	
<sup>(1)</sup> Funds that must be spent for a specific purpose										
<b>Internally Restricted <sup>(2)</sup></b>										
Employee Leave Entitlement	900				900			900	900	
Trust Accounts	294	2,421			2,715			2,715	2,412	
Other Waste	1,291				1,291			1,291	1,500	
<b>Total Internally Restricted</b>	<b>2,485</b>	<b>2,421</b>			<b>4,906</b>			<b>4,906</b>	<b>4,812</b>	
<sup>(2)</sup> Funds that Council has earmarked for a specific purpose										
<b>Unrestricted (ie. available after the above Restrictic</b>	<b>351</b>				<b>351</b>			<b>351</b>	<b>(2,138)</b>	
<b>Total Cash &amp; Investments</b>	<b>9,000</b>	<b>2,421</b>			<b>11,421</b>			<b>11,421</b>	<b>11,492</b>	

Gwydir Shire Council

Quarterly Budget Review Statement  
for the period 01/10/19 to 31/12/19

**Contracts Budget Review Statement**

Budget review for the quarter ended 31 December 2019

**Part A - Contracts Listing** - contracts entered into during the quarter

Contractor	Contract detail & purpose	Contract Value	Start Date	Duration of Contract	Budgeted (Y/N)	Notes
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N/A

Gwydir Shire Council

**Quarterly Budget Review Statement**  
for the period 01/10/19 to 31/12/19

**Consultancy & Legal Expenses Budget Review Statement**

Consultancy & Legal Expenses Overview

<b>Expense</b>	<b>YTD Expenditure (Actual Dollars)</b>	<b>Budgeted (Y/N)</b>
Consultancies	244,950	y
Legal Fees	2,592	y

**Definition of a consultant:**

A consultant is a person or organisation engaged under contract on a temporary basis to provide recommendations or high level specialist or professional advice to assist decision making by management. Generally it is the advisory nature of the work that differentiates a consultant from other contractors.

**Comments**

Expenditure included in the above YTD figure includes: Circular Economy and Governance